

8. FCC Rule and Order 96-326, paragraph 28
9. Summary of FCC 96-487 at para. 6 Federal Register Jan. 22, 1997, Vol. 62, No. 14, pages 3232-3240
10. Letter from Dr. Robert Cleveland Jr. Ph.D., FCC Office of Engineering and Technology, dated January 23, 1997, to Ms. Lucinda Grant, Electrical Sensitivity Network, P.O.Box 4146, Prescott, AZ, 86302
11. Environmental Protection Agency (EPA) Proposed Alternatives for Controlling Public Exposure to Radiofrequency Radiation, in the Federal Register, Wed. July 30, 1986, Vol. 51, No. 146, pages 27317-27339
12. For example see FCC 96-326, footnote 1 on page 1.
13. Points (a) to (d) from Nov. 9, 1993 letter of M.Oge, EPA Director of the Office of Radiation and Indoor Air, to the Commission regarding ET-Docket 93-62
14. Discussed further in section #7.8, and already discussed in section #4.2.2. Noted in Ad-Hoc Association FCC 96-326 Petition at pg. 16 and at footnote 111.
15. The Commission has stated, "The basis for these limits, as well as the basis for the 1982 ANSI limits that the Commission previously specified in our rules, is an SAR limit of 4 watts per kilogram. [FCC 96-326, paragraph 3].
16. D. Mitchell et al, "Hyperactivity and disruption of operant behavior in rats after multiple exposures to microwave radiation," Radio Science, 12(6S), pp. 263-271, 1977, and see EPA (1984, pg. 5-62 (at footnote 31 below)
17. M.I. Gage, "Microwave Irradiation and Ambient Temperature Interact to Alter Rat Behavior Following Overnight Exposure," Journal of Microwave Power, Vol. 14(4), pp. 389-398, (1979), and see EPA 1984, pg. 5-63, (1979b), (at footnote 31 below)
18. J.O. DeLorge, "Operant Behavior and Colonic Temperature of Macaca mulatta Exposed to Radio Frequency Fields at and Above Resonant Frequencies," Bioelectromagnetics, 5:233-246, (1984)
19. M.I. Gage and W.Mark Guyer, "Interaction of ambient temperature and microwave power density on scheduled-controlled behavior in the rat," Radio Science, Vol 17 (5S), pp. 179-184, (1982)
20. Thomas et al. "Comparative Effects of Pulsed and Continuous Wave 2.8 GHz Microwaves on Temporally Defined Behavior," Bioelectromagnetic, 3(2) pp 253-258, (1982)
21. J.Schrot, "Modification of the Repeated Acquisition of Response Sequences in Rats by Low Level Microwave Exposure," Bioelectromagnetics, 1(1) pp. 89-99, 1980, and see EPA (1984, pg. 5-62 (at footnote 31 below)
22. Thomas, J. "Microwave Radiation and Dextroamphetamine: Evidence of Combined Effects and Behavior of Rats," Radio Science, 14,(6S) 253-258, 1979, and see EPA (1984, pg. 5-63 (at footnote 31 below)
23. S. Szmigelski et al. Accelerated Development of Spontaneous and Benzopyrene-Induced Skin Cancer in Mice Exposed to 2450 MHz Microwave Radiation," Bioelectromagnetic, 3(2) pp. 179-191, 1982
24. W. Switzer et al, "Long Term Effects of 2.45 GHz Radiation on the Ultrastructure of the Cerebral Cortex and on the Hematologica Profiles of Rats," Radio Science, 12(6S), pp 287-293
25. E. Berman, "Observations of Mouse Fetuses After Irradiation with 2.45 GHz Microwaves," Health Physics, 35, pp. 791-801, 1978
26. K. Oscar et al., "Microwave Alteration of the Blood-Brain Barrier System in Rats," Brain Research, 126, pp. 281-193, 1977. EPA reports in 1984 (see footnote 31) that at 300 microwatts/sq. cm. the SAR was 0.1 W/kg. The apparent blood-brain barrier breakdown effect

occured as low as 30 microwatts/sq. cm. for certain pulsed modulations. Hence, since the same wavelength was used for both power densitilies, the average SAR is estimated to be 0.01 W/kg, which is 1/400th of 4 W/kg.

27. V. Belokrinitskiy, "Destructive and Reparative Processes in Hippocampus with Long Term Exposure to Nonionzing Microwave Radiation," in U.S.S.R. Report, Effects of Nonionizing Electromagnetic Radiation, No. 7, JPRS 81865, pp. 15-20, Sept. 27, 1982.

Note: in this report an effect deemed adverse by the author was observed at 10 microwatts per sq. cm. at for a 12.6 cm wave length (2380 MHz). Durney (see footnote 28) shows that for a worst case the average SAR = 0.4 W/kg per 1 mW/sq. cm., thus exposure should be about 0.004 W/kg or 1/1000th of 4 W/kg. Thus, an estimate of 0.0067 W/kg is conservatively high, and 0.0067 is 1/600th of 4 W/kg.

28. Durney, 1986: Radiofrequency Radiation Dosimetry Handbook, October 1986, USAFSAM-TR-85-73, Brooks Air Force Base, TX, 78235-5301 and reference [B21] in IEEE 1991

29. Letter from R. W. Niemier of the National Institute of Occupational Safety and Health (NIOSH) to the FCC, dated January 11, 1994, regarding ET Docket 93-62

30. Letter from L.J. Gill of the Food and Drug Administration, Center for Device and Radiological Health, to the FCC, dated November 10, 1993 regarding ET Docket 93-62

31. "Biological Effects of Radiofrequency Radiation", U.S. Environmental Protection Agency, September 1984, #EPA-600-8-83-026F

32 J.D. D'Andrea, O.P. Gandhi et al. (1986), "Intermittent Exposure of Rats to 2450 MHz Microwaves at 2.5 mW/cm<sup>2</sup>: Behavioral and Physiological Effects," Bioelectromagnetics 16:207-210 (1995), and also the average SAR is given in WHO, 1993 (footnote xx below)

33. J.O. de Lorge and D'Andrea, 1990, "Behavioral Effects of Electromagnetic Fields," in Biological Effects and Medical Applications of Electromagnetic Energy, ed. O.P. Gandhi, Prentice Hall, New York, 1990, Chapter 13, 319-338. This review of the literature reports, *"Based on results of these studies, it is possible to specify that a threshold for significant behavioral effects at 2450 MHz is between 0.7 and 0.4 W/kg."*

34. H.Lai, A.W. Guy et al. (1994), "Microwave Irradiation Affects Radial -Arm Maze Performance in the Rat," Bioelectromagnetics 15:95-104

35. H.Lai, A.W. Guy et al. (1989), "Low-Level microwave irradiation and central cholinergic systems, Pharmacol. Biochem. Behavior 33: 131-138

36. See IEEE C95.1-1991 RF standard page 28 where the 4 non-human primate studies are identified whose SAR thresholds were used to determine this standard's hazard threshold. They are identified as IEEE C95.1-1991 references B15, B17, B18, B19. For each of these references either D'Andrea or de Lorge is the author or co-author.

37. Environmental Protection Agency letter from Margo Oge dated November 9, 1993 to the Federal Communications Commisison regarding ET Docket 93-62

38. See in "General Comments," pg. 1 of NIOSH letter of R. Niemeir to the Commission, Jan. 11, 1994 at footnote 29.

39. "EPA gives commission's new RF guideline a clean bill of health," in Radio Communications Report, February 17, 1997, reported by Jeffrey Silva

40. C.K. Chou, A.W. Guy et al, "Long Term, Low-Level Microwave Irradiation of Rats," Bioelectromagnetics 13:469-496(1992)

41. Szudzinski et al., "Acceleration of the Development of Benzopyrene-Induced Skin Cancer in Mice by Microwave Radiation," Achives of Dermatological Reserach, Vol. 274: 303-312, 1982. 100 mice in each exposure condition were studied.

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43. Salford, L. (1993) "Experimental Studies of brain tumor development during exposure to continuous and pulsed 915 MHz radio frequency radiation," in *Biochemistry and Bioenergetics*, 30: pg. 313-318]
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45. B. Hocking et al., "Cancer incidence and mortality and proximity to TV towers," *Medical Journal of Australia*, 1996, Vol: 165: 601-605
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48. A.A. Kolodynski and V.V.Kolodynska, "Motor and psychological functions of school children living in the area of the Skrunda Radio Location Station in Latvia," *the Science of the Total Environment*, Vol 180, 87-93, 1996
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53. EPA
54. I.Y.Belyaev, "Resonance Effect of Microwaves on the Genome Conformal State of E. coli Cells," *Zeitschrift Naturforschung (in English)*, Section C, J. Bioscience 47:621-627.( referenced in: *Bioelectromagnetics* 17:166(1996) ).
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61. Occupational Safety and Health Administration (OSHA) letter dated March 1, 1993 to the FCC from Stephen Mallinger, regarding proposed FCC RF guidelines in ET-Docket 93-62
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64. Letter of July 17, 1996 from Elizabeth Jacobson Deputy Director for Science, Center for Devices and Radiological Health, Food and Drug Administration to Mr. Richard Smith, Chief Office of Engineering and Technology, FCC regarding new approach of FCC to RF safety in ET-Docket 93-62
65. Letter of August 2, 1996 from Gregory J. Baxter, Acting Director, Directorate of Technical Support, Occupational Safety and Health Administration to Mr. Richard Smith, Chief Office of Engineering and Technology, FCC regarding new approach of FCC to RF safety in ET-Docket 93-62
66. Letter of July 25, 1996 from Dr. Paul Schulte, Director, Education and Information Division, National Institute of Occupational Safety and Health, to Mr. Richard Smith, Chief Office of Engineering and Technology, FCC regarding new approach of FCC to RF safety in ET-Docket 93-62
67. Letter of October 8, 1996 from Norbet Hankin, EPA Office of Radiation and Indoor Air to David Fichtenberg regarding clarification of what the EPA Administrator meant by "adequate protection" in comments of July 25, 1996 to the FCC
68. Letter of January 17, 1997 from Mary D. Nichols, EPA Assistant Administrator for Air and Radiation to FCC Chairman Reed Hundt regarding clarification of letter of N. Hankin of Oct. 8, 1996
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70. FCC 96-326, paragraph #168
71. FCC 96-326, paragraph #169
72. Letter of Dr. Eleanor R. Adair of John B. Pierce Laboratory of Yale University, dated March 14, 1996 to FCC Chairman Reed Hundt regarding ET-Docket 93-62
73. Letter of Dr. A.W. Guy, Emeritus Professor, Center For Bioengineering, University of Washington, dated March 14, 1996 to FCC Chairman Reed Hundt regarding ET-Docket 93-62
74. International Radiation Protection Association (IRPA), "Guidelines on limits of exposure to radiofrequency electromagnetic fields in the frequency range from 100 kHz to 300 GHz," in Health Physics, Vol. 54, pg. 115-123, 1988
75. FCC Notice of Proposed Rulemaking (NPRM)
76. Environmental Health Criteria #137, "Electromagnetic Fields (300 Hz to 300 GHz), World Health Organization, Geneva, 1993.
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92. L.E. Rosengren et al, "Astrogliosis in cerebral cortex of gerbils after long-term exposure to 1,1,1 trichloroethane," Scand. J. Work. Environ. Health, 1985, Vol 11, pg. 447-455
93. S. Hamburger et al, "Occupational Exposure to Non-Ionizing Radiation and an Association with Heart Disease: An Exploratory Study," Journal of Chronic Diseases, Vol. 36, No. 11, pp.791-802, 1983. Also listed as a IEEE C95.1-1991 paper in the Final List of Papers Reviewed for IEEE C95.1-1991 on page 64 in the Appendix of this standard.
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95. National Council For Radiation Protection and Measurement, "Biological Effects and Exposure Criteria For Radiofrequency Electromagnetic Fields," Bethesda, MD, April 1986.
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101. C. Johnson and A.W. Guy, "Nonionizing Electromagnetic Wave Effects in Biological Materials and Systems," Proceedings of the IEEE, 60, pp. 692-718, 1972.

102. IEEE standard for Safety Levels with Respect to Human Exposure to Radio Frequency Electromagnetic Fields, 3 kHz to 300 GHz, (1991 IEEE C95.1-1991), section 5, page 21.

103. Submission of O.P. Gandhi to Dr.R.F.Cleveland Jr. of the Commission, dated October 13, 1993, the paper titled, "Electromagnetic Absorption in the Human Head For a Proposed 6 GHz Handset, by O.P. Gandhi et al, Department of Electrical Engineering, University of Utah, and submitted for publication to the IEEE Transactions on Electromagnetic Compatibility. Reference #19 (which is footnote 102) is referred to on page 7 of this paper.

104 FCC Fact Sheet #2, September 1997, "National Wireless Facilities Siting Policies", answer to question #7 refers to the Institute of Electrical and Electronics Engineers as among "expert entities".

105 See IEEE C95.1-1991, Section 6, Rationale, pg. 5, *"Therefore, the applicability of SAR considerations was limited to the frequency range from 0.1 MHz to 6.0 GHz."*

106. Durney, 1986: Radiofrequency Radiation Dosimetry Handbook, October 1986, USAFSAM-TR-85-73, Brooks Air Force Base, TX, 78235-5301 and reference [B21] in IEEE 1991

107. Telecommunications Act of 1996 Version, Doc. No. 36840.02 - February 12, 1996 page 448

108. H.I. Bassen, "RF interference (RFI) of medical devices by mobile communications transmitters," in Mobile Communications Safety, ed. N.Kuster, Q. Balzano, and J.C. Lin, Chapman & Hall, London and New York, 1997.

109. Office of Technology Assessment, "Wireless Technologies and the National Information Infrastructure," OTA-ITC-622, Washington D.C. U.S Gov. Printing Office, July 1995, pg. 241

110. E.S. Altpeter et al., "Study of Health Effects of Shortwave Transmitter Station of Schwartzenburg, Berne, Switzerland," University of Berne, Inst. for Social and Preventive Medicine, August 1995.

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25. Conclusion: Given the above Commission should assure the above is met including that:

(1) RF exposure should be minimized to the extent possible.

(2) A RF health and safety program should exist as specified by OSHA and which mitigates any increase in worker risk

(3) Protections provided by FCC rules, i.e. from body heating, should be stated, and effects (cancer) reported at levels below the FCC hazard threshold should be listed in FCC materials

(4) No 'grandfathering' of facilities, but all Commission licensees should follow its new rules

(5) Out-of-compliance conditions shall be detected, especially when tall transmitters are close to

nearby multi-story buildings resulting in out-of-compliance exposures at upper floor levels.

(6) Reduce environmental exposures to 40% of present values associated with given internal rates of absorption of RF energy - based on a computer method found valid by the FCC.

(7) Reduce the FCC hazard threshold to no more than 15% of its current value - based upon the accepted RF standard setting criteria of disruption of learned behavior and scientific papers acceptable for standard setting.

(8) Determine that local regulation of RF exposure limits effects the "operation" of wireless transmitters and so is not preempted in the Telecommunications Act of 1996.

(9) Determine that FCC exposures should be reduced to 5%, 1%, or even 0.1% of current standards, and if the Commission is not able to do so, to identify those effects as reported in this proceeding which occur at exposure levels such that protection limits 1/100th of the exposure levels at which these effects occur are below the exposure limits which the Commission may set.

The public and workers which may be exposed so such levels should be notified that some evidence suggests that if the effects are real, that protection from these effects may not be provided by the Commission's limits.

(10) Exposure limits should not be so wide that "a reasonable person" would not want to live or work in areas with such high exposure conditions, 'reasonable' including one who is knowledgeable of the effects reported in this proceeding and to be reported in the scientific literature.

(11) The Commission should not 'take' property, per the 5th or 14th amendments where the use of property is substantially affected due to the level or other characteristics of the RF exposure.

The Commission should seek the evaluation of the federal health agencies, as noted above, concerning RF health claims made in this proceeding, since the Commission does not have expertise in this area, but is responsible that its limits be properly protective.

Respectfully Submitted

*David Fichtenberg*

David Fichtenberg

Spokesperson for the Ad-Hoc Association of Parties Concerned About the Federal Communications Commission's Radiofrequency Health and Safety Rules et al

P.O. Box 7577

Olympia, WA 98507 Tel: (206) 722-8306

Dated: June 10, 1997

**FEDERAL COMMUNICATIONS COMMISSION**  
WASHINGTON, D.C. 20554

January 23, 1997

Lucinda Grant  
Electrical Sensitivity Network  
P.O. Box 4146  
Prescott, AZ 86302

Dear Ms. Grant:

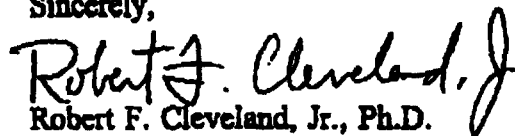
Your letter of September 19, 1996, to Reed E. Hundt, Chairman of the Federal Communications Commission (FCC), was forwarded to this office for a response. Your letter related the concern you have over the future proliferation of telecommunications services and the effect this may have on individuals who are "electrically sensitive."

The FCC recently adopted guidelines for evaluating human exposure to radiofrequency (RF) emissions from FCC-regulated telecommunications sources (61 Fed. Register 41,006, 1996). These guidelines were based on recommendations made to the FCC by the various agencies of the U.S. Government which are responsible for human health and safety. These agencies include the Environmental Protection Agency (EPA), the Food and Drug Administration (FDA), the National Institute for Occupational Safety and Health and the Occupational Safety and Health Administration. All of these agencies have expressed their support for our guidelines and their appropriateness for protecting human health.

Since the FCC is not a health and safety agency, we have neither the jurisdiction or the resources to investigate the biological effects you describe. We must rely upon the agencies mentioned above for advice and guidance in such areas. Therefore, if you have evidence for harmful biological effects for which our guidelines do not provide protection, it is appropriate that you take this up with the agencies mentioned above, particularly the EPA and the FDA.

I hope that this information will be helpful. If you have any further questions please write this office directly, or you can call our RF Information Line at: (202) 418-2464.

Sincerely,

  
Robert F. Cleveland, Jr., Ph.D.  
Office of Engineering & Technology  
Federal Communications Commission

cc. R. Engelman